# Probabilistic Life-Cycle Cost Analysis of Pavements

# **Drivers of Variation and Implications of Context**

Omar Swei, Jeremy Gregory, and Randolph Kirchain

Significant research has been conducted over the past decade to enhance probabilistic pavement life-cycle cost analysis (LCCA) models, yet the drawing of broad conclusions from different studies is difficult because of the significant variation in scope and sources of uncertainty. Specifically, these two issues make it difficult to infer from existing research (a) which parameters are significant contributors to uncertainty for a specific context and (b) how context affects the analysis. The goal of this research was to address this problem by implementing an LCCA model in a range of scenarios that vary in location, traffic conditions, design life (e.g., year to first rehabilitation), analysis period, maintenance schedule, and discount rate. Results from the analysis indicated that, in relation to the drivers of variation, uncertainty about initial cost was the principal driver of variation across the case studies. Other parameters, such as the predicted performance of pavement over time, could also be important drivers of variation and in particular a matter for lower-volume roads, for which thinner pavement designs are used. In terms of contextual decisions, some decisions, such as whether to use mechanistic-empirical pavement designs instead of the paving design manual of a state department of transportation to determine future maintenance events, seem to have a larger impact than do others. For example, analysis period and design life, though important, affect the final results significantly less, although in some instances they can play a role in differentiating between alternative designs.

Life-cycle cost analysis (LCCA) is an analytical framework to assess the most economically prudent investment from a set of alternatives over their respective lifetimes (I). Frequently, decision makers are faced with significant uncertainty in estimating future costs, in both the short term and long term; this uncertainty motivates a probabilistic perspective. As a result, different governmental agencies, such as the FHWA and the Government Accountability Office (GAO), have strongly recommended a probabilistic approach be implemented in order to overcome the limitations of a deterministic analysis (I, 2).

With that said, the majority of departments of transportation (DOTs) implement LCCAs by treating inputs as single-point estimates despite the availability of FHWA's RealCost software to conduct a probabilistic analysis (3, 4). Clearly, practitioners appreciate

the simplicity of the deterministic approach, which only requires considering one set of conditions that may arise in the future. This leaves decision makers, however, susceptible to comparing values that may not be appropriate if future conditions unexpectedly alter (5). This is an important issue given that cost overruns are a common characteristic across transportation projects (6-8).

One understandable reason that may explain the tendency to implement deterministic analyses is the significant time and effort to characterize the uncertainty for each input. Given that previous studies have primarily focused upon characterizing uncertainty for a limited set of parameters and applying models to a single case study, it is difficult for practitioners to extrapolate such results to their own particular scenario. The goal of this research, therefore, is to identify which parameters are important depending upon context, allowing practitioners to have a stronger sense of which parameters will likely matter for their particular analysis.

# LITERATURE REVIEW

The National Highway System Designation Act of 1995, which required states to conduct an LCCA for projects costing more than 25 million, is the major piece of legislation that sparked significant research efforts to improve the pavement LCCA methodology (9). Since then, the FHWA has played a lead role in promoting and funding LCCA research and efforts, leading to significant advancements (3). This includes the development of FHWA's RealCost software that a large number of DOTs currently use in some capacity according to a recent survey by the GAO (10, 11).

# Scope and Context Across Previous Pavement LCCA Studies

Table 1 synthesizes some of the major contributions to pavement LCCA over the past decade. While not exhaustive, it provides a representative sample of recent research efforts. Most of these studies implemented LCCA to support decisions when alternative strategies were being compared, and these strategies may include different materials [e.g., asphalt concrete (AC) versus portland cement concrete (PCC) pavements] or the same material (e.g., AC overlay versus full-depth AC reconstruction).

As Table 1 shows, a large portion of these studies have centered around rehabilitation and reconstruction rather than new pavement construction, a response to a general movement from system expansion toward system preservation. Although all studies incorporate agency cost, less than half (seven of the 16) consider user

O. Swei, Department of Civil and Environmental Engineering, and J. Gregory and R. Kirchain, Engineering Systems Division, Material Systems Laboratory, Massachusetts Institute of Technology, Building E38-432, Cambridge, MA 02139. Corresponding author: O. Swei, oaswei@mit.edu.

Transportation Research Record: Journal of the Transportation Research Board, No. 2523, Transportation Research Board, Washington, D.C., 2015, pp. 47–55. DOI: 10.3141/2523-06

	_					Probabilistic LCCA	L									
	Scope						Sources o	f Variation	ation							
Study	Project Type															
	New	M&R	User Cost	AP (years)	Traffic	Location	Agency Cost	Input Quantity	DR	Pavement Degradation	Traffic	User Cost	AP			
Gransberg and Molenaar (12)	~			35	13,693 AADT	British Columbia, Canada; Washington										
Chan et al. (13)		$\checkmark$		25	27,000-53,000 AADT	Michigan										
Khurshid et al. (14)		$\checkmark$	$\checkmark$	na	873 AADTT	Indiana										
Lee et al. (15)		$\checkmark$	$\checkmark$	60	60,000 AADT	California										
Lee et al. (16)		$\checkmark$	$\checkmark$	60	137,500 AADT	California										
Pittenger et al. (17)		$\checkmark$		5-20	Unknown	United States										
Gschosser and Wallbaum (18)	$\checkmark$			75	3,000 ESALs per day	Switzerland										
Lee et al. (19)	$\checkmark$		$\checkmark$	50	Unknown	Wisconsin										
Tighe (5)	$\checkmark$			30	Low to medium	Ontario, Canada	$\checkmark$	$\checkmark$	_	_		_	_			
Salem et al. (20)		$\checkmark$		30	872 ESALs per day	Alberta, Canada	_	_	_	$\checkmark$		_	_			
Huang et al. (21)		$\checkmark$	$\checkmark$	70	Unknown	Wisconsin	_	_	√*	√*		_	_			
Whiteley et al. (22)	$\checkmark$			30	Medium to high	Ontario, Canada	_	$\checkmark$	_	$\checkmark$	$\checkmark$	—	—			
Guo et al. (23)		$\checkmark$	$\checkmark$	48	30,000 AADT	Jiangsu, China	$\checkmark$	_	√*	_	√*	$\checkmark$	_			
Harvey et al. (24)		$\checkmark$		1-20	30 to 2,100 AADTT	California	_	_	$\checkmark$	$\checkmark$	$\checkmark$	_	$\checkmark$			
Pittenger et al. (25)		$\checkmark$	$\checkmark$	2-12	na	United States	√*	_	√*	√*	_	_	_			
Swei et al. (26)	$\checkmark$			50	8,000 AADT, 300 AADTT	Missouri	$\checkmark$	$\checkmark$	_	$\checkmark$	_		_			

# TABLE 1 Summary of Scope of Analysis for Some Recent Pavement LCCA Studies

NOTE: Blank cell = item was not covered in study;  $\checkmark$  = item was covered in study;  $\checkmark$  \* = parameter is a major driver of variation (by calculation); — = parameter is deterministic; shaded area denotes deterministic studies for which uncertainty is ignored; M&R = maintenance and rehabilitation; AP = analysis period; DR = discount rate; AADT = annual average daily traffic; na = not applicable; AADTT = annual average daily truck traffic; ESAL = equivalent single axle load.

cost (which is measured only by estimating the number of hours lost to users during road construction), illustrating the tendency to emphasize agency cost over cost to users (21, 23, 25). Last, and particularly important to this research, the context of the previous LCCA studies varies considerably, inhibiting one's ability to draw any conclusions that find a consensus. This variation includes the analysis period (AP) (30 to 75 years for new construction and reconstruction), traffic volumes (e.g., annual average daily traffic from slightly over 10,000 to over 100,000), metric of choice to measure traffic (qualitative descriptions, annual average daily traffic, annual average daily truck traffic, equivalent single axle loads), and climatic locations. The pervasiveness of pavement LCCAs that vary measurably in scope and context is a testament to the complexity of pavement LCCAs, which explains the focus on methodological and characterization issues rather than on implementing a model in a range of contexts (13, 18, 20).

# Probabilistic LCCAs: What Are the Drivers of Variation?

Although all previously mentioned studies are significant contributions to the pavement LCCA literature, only some treat input values as probabilistic. Of those studies, a portion have calculated the drivers of variation by a sensitivity analysis or through the correlation between input parameters and final life-cycle cost (LCC) through Monte Carlo simulations. The former presents a computationally simple (yet oftentimes effective) approach in which each input parameter is altered individually while the overall change in LCC is noted. The obvious drawback here is that any joint effects between multiple parameters are completely ignored, a situation with which the latter approach can deal (although, as expected, it adds a level of complexity). Interestingly, across those latter studies, uncertainties about discount rate and predicted service life tend to be key contributors when they are considered (5, 16, 24). Nevertheless, it is clear that the scope and sources of uncertainty considered are inconsistent, presenting an issue when the results are synthesized.

#### Gap Analysis

The preceding discussion makes clear that earlier probabilistic LCCA studies have revolved around characterizing a select group of sources of uncertainty and variation. Although those studies are useful in helping researchers and practitioners understand ways of characterizing input parameters, they provide minimal insight about their relative importance compared with the host of other input parameters.

This importance, naturally, should vary in relation to (a) the context (e.g., traffic), (b) the time at which the LCCA model is used in the decision-making process (e.g., before the collection of bids), and (c) the selection of discretionary inputs (e.g., AP), which have no fundamentally correct values yet define the scenario. Therefore, the important contribution from this work is numerical quantification of the parameters that matter as scope and context varies.

### **Research Questions**

The key questions this research explores in pavement LCCAs are these: What are the principal drivers of uncertainty? How sensitive are those drivers to the scenario and context? And how do decisions when the scope of analysis is being framed affect the results of a comparative assessment? This research addresses these questions by developing a comprehensive LCCA model, characterizes sources of uncertainty and variation, and applies these values to a range of case studies.

#### METHODOLOGY

To answer the questions asked in the previous section, a probabilistic LCCA model is constructed consistent with the methodology developed and presented by Swei et al., as shown in Figure 1 (26). First, the case studies presented consider only the cost to finance a project, ignoring all user costs previously analyzed (27–29). Second, the analysis implicitly assumes that a decision has already been made to build a new roadway, ignoring the underlying policies and impacts of a roadway on existing infrastructure (30). Last, because this study is a comparative assessment of pavement designs, all costs incurred irrespective of pavement design are ignored (e.g., land clearing).

Uncertainty around parameters related to the unit cost of construction, future material prices, quantities of materials, and pavement degradation has been characterized here similarly to those in Swei et al. (26), except that a more in-depth forecasting methodology has been implemented to estimate future material prices (31). In addition, the implications of contextual variation in pavement LCCAs, including traffic volume, climate, initial design life (DL), and AP (which will be defined for this paper later), and discount rate are explored in this analysis by applying the model to a range of scenarios to quantify the following items:

1. The implications of a life-cycle perspective-probabilistic perspective,

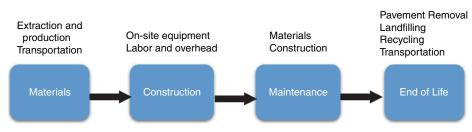


FIGURE 1 Simplified scope and boundary of LCCA study.

	DL, AP by Long-Term Pavement Performance Climate Zone									
Traffic Level	Wet–Freeze (Missouri)	Dry–No Freeze (Arizona)	Dry–Freeze (Colorado)	Wet–No Freeze (Florida)						
Local street–highway (rural), AADTT = 300	20, 50 30, 50	na	na	na						
State highway (rural), AADTT = 1,000	20, 50 30, 50 40, 50	30, 50 na na	30, 50 na na	30, 50 na na						
Interstate (urban), AADTT = 8,000	20, 30 20, 50 30, 50 30, 75 50, 75 50, 100	30, 50 na na na na na	30, 50 na na na na na	30, 50 na na na na na						

TABLE 2 Scenarios in Case Study Analysis

2. The principal drivers of variation in LCCA in relation to context, and

3. The implications of scenario context in comparative assessments.

#### Description of Scenario Space Analyzed

After each source of variation and uncertainty is statistically quantified consistent with the methodology discussed in Swei et al. (26), the values are incorporated into 34 case studies. These case studies, presented in Table 2, vary in traffic volume (ranging in annual average daily truck traffic from 300 to 8,000) and in climatic regions (four). And within Missouri, both the DL (e.g., years until first major rehabilitation) and AP (e.g., number of years of the analysis) are varied. Furthermore, discount rate is varied by a sensitivity analysis to quantify its impact. For each scenario in Table 2, two analyses are conducted: one with a maintenance schedule derived from the DOT and a second based on a maintenance schedule derived from the AASHTOWare Pavement ME software.

For each one of these scenarios, two pavement rehabilitation schedules are considered: one that is consistent with current DOT practice for each state and another that is based on mechanisticempirical (pavement M-E) designs. The major difference between these two schedules generally is the expected year of rehabilitation, with the former (DOT) generally predicting more frequent or earlier rehabilitations than do the pavement M-E designs. For example, the jointed plain concrete pavement (JPCP) for the design covering an urban Interstate highway with a 30-year DL actually has an expected first rehabilitation at Year 25 under current DOT practice. The four states (Arizona, Colorado, Florida, and Missouri) were selected not only because of climactic differences but also because of local calibration efforts of pavement M-E through use of sections from FHWA's Long-Term Pavement Performance program. For each scenario, a hot-mix asphalt (HMA) and a JPCP alternative considered functionally equivalent are compared, as defined by Applied Research Associates, who developed the designs (31). The intention of the comparison is to understand which parameters are consistently the major sources of variation in analyses involving the two paving materials across the scenario space (and not necessarily to draw conclusions about which paving material is lower cost). Further information about the designs and LCCA input data used in

the analysis can be found in supplementary information provided on the Concrete Sustainability Hub website (*31*).

#### **Comparative Assessment**

To allow a fair comparison between pavement alternatives with likely different cash flows, all costs are converted to a net present value to allow equivalent time perspectives. The probabilistic economic cost is estimated through Monte Carlo simulations, by which random sampling is used to formulate a probability distribution of outcomes that accounts for correlation and dependencies, as described by Swei et al. (26). Results about total LCCs are compared on the basis of three metrics (Table 3). These metrics provide insight into (*a*) the relative mean difference between the alternatives, denoted as  $\Delta\mu$ , (*b*) the difference between the alternatives from a risk-averse perspective, expressed as  $\alpha_{90}$ , and (*c*) the probability that one can be certain about which design has a lower–higher cost, symbolized as  $\beta$ . Figure 2 presents the graphical representation of the three comparison metrics. For each analysis, the JPCP and HMA alternatives have been designated as Designs A and B, respectively.

To characterize the parameters that significantly contribute to the overall variance, the contribution to variance to the total LCC for each parameter is estimated by use of the Pearson correlation coefficient ( $r_{x,y}$ ), a statistical measure of the dependency between two

TABLE 3 Metrics Used for Comparative Assessment

Metric	Meaning
$\Delta_{\mu} = \frac{\text{mean cost}_{B} - \text{mean cost}_{A}}{\text{mean cost}_{A}}$	Relative mean difference between Design A and Design B
$\alpha_{90} = \frac{90\% \cos t_B - 90\% \cos t_A}{90\% \cos t_A}$	Relative 90th percentile difference between Design A and Design B
$\beta = \text{probability}\left(\frac{\text{cost}_B - \text{cost}_A}{\text{cost}_A} > 0\right)$	Percentage of Monte Carlo simulation in which Design B has a higher cost than Design A. Values greater than 0.9 (or less than 0.1) indicate Design A (or Design B) cost less with statistical significance.

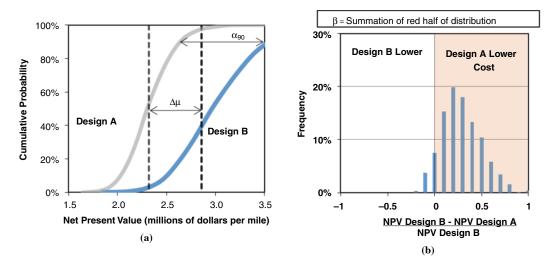


FIGURE 2 Plot of (a) cumulative distribution LCC of two pavements (with dashed lines representing mean values) and (b) probability distribution of  $\beta$  for same cumulative distribution.

variables, for each input. From the Monte Carlo simulations, the correlation between each input variable and the final output can be calculated as

$$r = \frac{\sum_{i=1}^{n} (x_i - m_x) (y_i - m_y)}{\sqrt{\sum_{i=1}^{n} (x_i - m_x)^2} \sqrt{\sum_{i=1}^{n} (y_i - m_y)^2}}$$
(1)

where  $x_i$  and  $y_i$  are numerical values of an input (x) and total LCC (y) for simulation i and  $m_x$  and  $m_y$  are average values of x and y across the full sample.

The contribution to variance for each input variable is estimated by squaring the Pearson correlation coefficient  $(r_{x,y}^2)$  and normalizing  $r_{x,y}^2$  such that the summation across all inputs equals one. This result is an approximation of the contribution to variance and is not precisely a variance decomposition.

# SCENARIO ANALYSIS RESULTS

# Implications of Life-Cycle– Probabilistic Perspective

Table 4 presents the comparative results for initial cost and LCC (on the basis of pavement M-E and DOT) for the HMA pavement and the JPCP that assume a 30-year DL and a 50-year AP. The results clearly show the magnitude of the impact that both the inclusion of maintenance costs and the methodology have on the results. For example, on the basis of initial cost, only three instances with a statistically significant difference between the designs (e.g.,  $\beta > .9$  or  $\beta < .1$ ) favor the HMA alternatives, whereas implementing an LCC

TABLE 4 Initial and LCC Results for Each Scenario with DL of 30 Years and AP of 50 Years on Basis of Pavement M-E and DOT Schedule

		Percentage by LTPP Climate Zone and Metric											
		Wet–Freeze (Missouri)			Dry–N (Arizor	o Freeze na)		Dry–Freeze (Colorado)			Wet–No Freeze (Florida)		
Traffic Level	Scope	Δμ	α <sub>90</sub>	β	Δμ	α <sub>90</sub>	β	Δμ	α <sub>90</sub>	β	Δμ	α <sub>90</sub>	β
Local street–highway, AADTT = 300	Initial LCC—M-E LCC—DOT	-40 -32 -20	-37 -33 -20	0 0 1	na na na	na na na	na na na	na na na	na na na	na na na	na na na	na na na	na na na
State highway (rural), AADTT = 1,000	Initial LCC—M-E LCC—DOT	-22 -12 -4	-24 -14 -3	3 17 48	-33 -14 9	-35 -20 6	8 29 69	16 27 50	29 29 54	71 82 95	-41 -29 11	-64 -49 -18	22 33 68
Interstate (urban), AADTT = 8,000	Initial LCC—M-E LCC—DOT	15 22 30	29 30 36	76 86 95	-1 15 34	-7 10 24	49 70 91	18 23 42	22 36 42	69 75 93	16 23 63	-14 -6 21	62 71 90

NOTE:  $\Delta \mu$  = percentage of difference at mean;  $\alpha_{90}$  = percentage of difference at 90th percentile;  $\beta$  = percentage of simulations in which Design B (HMA in scenarios) has a higher cost; black background = HMA has statistically significant lower impact; gray background = JPCP has statistically significant lower impact; LCC = life-cycle cost; M-E = pavement M-E methodology.

with a DOT-based maintenance schedule leads to five instances for which the difference is statistically significant, but these all now favor the JPCP alternatives. In contrast, when the mean differences are compared, four instances show that HMA has a lower cost on the basis of initial costs, four instances when LCC is used with the pavement M-E methodology, but only two instances when LCC is calculated with the DOT rehabilitation schedule. On average, the mean difference between the initial cost alternative and when LCC with pavement M-E and DOT maintenance schedules was used was 11% (M-E) and 32% (DOT); these results indicate that both a life-cycle perspective alters decisions, and, furthermore, that the degree of change depends on the pavement performance methodology. The reasons for this difference are that (a) pavement M-E estimated, on average, that fewer rehabilitations were needed for both alternatives relative to the DOT estimates, and (b) rehabilitation costs were significantly larger for the HMA alternatives. Future research should evaluate the optimal way to balance initial cost expenditures and frequency of future rehabilitations by an optimization-based approach to gain a better understanding of this relationship.

An added value of a probabilistic analysis is that it allows a decision maker to evaluate alternative pavement designs on the basis of their risk profiles. Ten instances (italicized) in Table 4 display shifts of at least 10% in the difference between the alternatives when the comparison from the mean difference ( $\Delta\mu$ ) to the 90th-percentile difference ( $\alpha_{90}$ ) is modified. Six of those instances occur in Florida and, as will be noted later, have significant uncertainty surrounding initial cost characterization for the JPCP alternatives, which results from the lack of available historical empirical data. Therefore, for cases with a high level of uncertainty for a particular significant input, the competitiveness of an alternative can considerably shift in relation to the risk profile.

# Principal Drivers of Variation in LCCA That Depend on Context

Table 5 presents the parameters with the highest contribution to the cost variation of each alternative and the differential LCC when correlation (by using the approach based on pavement M-E)

		Percentage by LTPP Climate Zone							
Traffic Level	Parameter	Wet–Freeze (Missouri)	Dry–No Freeze (Arizona)	Dry–Freeze (Colorado)	Wet–No Freeze (Florida)				
Local street (rural),	HMA alternative	HMA	na	na	na				
AADTT = 300	Pavement-M-E reliability	.26	na	na	na				
	Aggregate price	.16	na	na	na				
	AC surface price	.00	na	na	na				
	AC binder price	.16	na	na	na				
	JPCP alternative	JPCP	na	na	na				
	JPCP layer price	.78	na	na	na				
	Difference	Difference	na	na	na				
	JPCP layer price	.84	na	na	na				
	Aggregate price	.00	na	na	na				
	AC surface price	.02	na	na	na				
	AC binder price	.05	na	na	na				
State highway (rural),	НМА	HMA	HMA	HMA	HMA				
AADTT = 1,000	Pavement–M-E reliability	.15	.06	.01	.13				
	Aggregate price	.17	.04	.06	.01				
	AC surface price	.18	.18	.11	.27				
	AC binder price	.15	.52	.75	.50				
	JPCP	JPCP	JPCP	JPCP	JPCP				
	JPCP layer price	.91	.98	.95	.99				
	Difference	Difference	Difference	Difference	Difference				
	JPCP layer price	.74	.67	.29	.92				
	Aggregate price	.00	.00	.00	.00				
	AC surface price	.05	.00	.13	.00				
	AC binder price	.07	.17	.23	.03				
Interstate (urban),	НМА	HMA	HMA	HMA	HMA				
AADTT = 8,000	Pavement–M-E reliability	TINIA	.08	.06	.10				
AAD11 - 0,000	Aggregate price	.16	.03	.00	.10				
	AC surface price	.25	.13	.01	.00				
	AC binder price	.23	.13	.16	.11				
	AC blue price	.01	.43	.64	.28				
	JPCP	JPCP	JPCP	JPCP	JPCP				
	JPCP layer price	.82	.96	.95	.99				
	Difference	Difference	Difference	Difference	Difference				
	JPCP layer price	.19	.56	.32	.85				
	Aggregate price	.19	.01	.01	.05				
	Aggregate price	.13	.01	.01	.04				
	AC surface price	.20	.04	.03	.04				
		.02	.04 .23	.11	.02				
	AC base price	.02	.23	.33	.04				

TABLE 5 Parameters for Major Sources of Variation for 50-Year AP, 30-Year DL, and Pavement M-E Scenarios

		Percentage by LTPP Climate Zone and Metric											
		Wet–Freeze (Missouri)			Dry–No Freeze (Arizona)			Dry–Freeze (Colorado)			Wet–No Freeze (Florida)		
Traffic Level	Scope	Δμ	$\alpha_{90}$	β	Δμ	α <sub>90</sub>	β	Δμ	α <sub>90</sub>	β	Δμ	α <sub>90</sub>	β
Local street–highway, AADTT = 300	1% DR State DR 7% DR	-29 -32 -33	-27 -33 -36	0 0 0	na na na	na na na	na na na	na na na	na na na	na na na	na na na	na na na	na na na
State highway (rural), AADTT = 1,000	1% DR State DR 7% DR	-4 -12 -14	-5 -14 -17	38 17 9	1 -14 -26	-4 -20 -26	56 29 18	31 27 21	40 29 25	87 82 78	-21 -29 -35	-42 -49 -54	41 33 28
Interstate (urban), AADTT = 8,000	1% DR State DR 7% DR	27 22 17	37 30 25	91 86 81	24 15 8	19 10 0	78 70 61	33 23 22	41 36 29	80 75 73	28 23 18	5 6 17	73 71 69

TABLE 6 LCC Results for Each Scenario with Design Life of 30 Years and AP of 50 Years on Basis of Pavement M-E-Based Rehabilitation Schedule While Varying Discount Rate

NOTE: Black background = HMA has statistically significant lower impact; gray background = JPCP has statistically significant lower impact.

is taken into account. Importantly, the results clearly demonstrate that, although several parameters are sources of uncertainty, only a few affect the immediate decision. For the JPCP designs, the unit price of the JPCP layer constitutes the majority of the variance across the case studies. An obvious future area of work for a state such as Florida is evaluation of potential ways to estimate unit cost variation for paving activities that lack data. For the HMA designs, the unit price of the aggregate and asphalt layer inputs, in addition to uncertainty about the year of maintenance and the frequency (denoted as pavement M-E reliability) are all significant sources of variation, the latter the result of higher expected rehabilitation costs. When the major contributions to variance are estimated during calculation of the LCC difference, the uncertainty in material unit price across the scenarios is the most important factor driving variation in the cost difference of the alternatives. Other parameters that have been correlated, such as pavement M-E reliability, have a smaller impact.

Although the previous analysis treated discount rate as a deterministic parameter, a sensitivity analysis was conducted with the discount rate varying between 1% and 7%. As Table 6 shows, the relative mean ( $\Delta\mu$ ) and 90th-percentile ( $\alpha_{90}$ ) difference shifts, on average, by 12% and 14%, respectively, in favor of the HMA, when the discount rate is moved from its low to its high extreme.

#### Implications of Scenario Context

The final question is related to the impact of the scenario context on LCCA outcomes, specifically the AP and DL. As Table 7 shows, the local-street case study has a design life that leads to the largest change in the mean difference between the two designs (11%), whereas it has a smaller impact on the state highway case study (4%). As for the Interstate highway case study, the shift between the mean and the 90th-percentile differences is quite small across the DLs and APs. However, very interestingly, the frequency for which the JPCP costs less than the HMA steadily increases from 83% in the 30-year AP case study to 100% in the 100-year AP scenario (for  $\beta$  values). This trend suggests that increasing AP may not necessarily shift the mean difference significantly but can lead one to be

more (or potentially less) confident that a design will cost less than its alternative.

#### CONCLUSIONS AND FUTURE WORK

This research has implemented a probabilistic LCCA model that accounts for several forms of uncertainty in the LCCA of pavements, specifically the maintenance schedules, initial and future material and construction costs, and material quantity. The model has been applied to a range of case studies that vary in scope for AP, DL, rehabilitation schedule (pavement M-E versus DOT based), location, traffic volume, and discount rate.

Results from the scenario analysis have illuminated several conclusions. First, a life-cycle approach can alter the lower-cost pavement, and if it does not, can tremendously shift the difference between alternative designs. Second, the lower-cost pavement

TABLE 7 LCC Results for Each Scenario Obtained with Pavement M-E-Based Rehabilitation Schedule While Varying Design Life and Analysis Period

Traffic Level	DL/AP	Δμ (%)	$lpha_{90}\ (\%)$	β (%)
Local street–highway, AADTT = 300	20/50 30/50	-32 -21	-34 -22	0 0
State highway (rural), AADTT = 1,000	20/50 30/50 40/50	-13 -12 -9	-15 -14 -11	11 17 21
Interstate (urban), AADTT = 8,000	20/30 20/50 30/50 30/75 50/75 50/100	18 23 22 21 21 21 20	25 30 30 27 27 29	83 89 86 90 90 100

NOTE: Black background = HMA has statistically significant lower impact; Gray background = JPCP has statistically significant lower impact. alternative at different risk profiles will vary; this conclusion indicates that a probabilistic approach, in some instances, will alter the decision relative to a deterministic approach. Third, in relation to the drivers of variation, for the JPCP design the estimation of the initial bid price is the major source of uncertainty. This finding was particularly true in the case of Florida because of limited empirical data and suggests that further research evaluate this topic. For the HMA designs, although uncertainty about initial cost still plays an important role, future maintenance events are also a major source of uncertainty. Fourth, certain discretionary decisions that affect the context of the analysis alter the immediate decision more than others. For example, the decision to use pavement M-E design rather than a paving design manual from a state DOT to determine future maintenance events has tremendous implications. In contrast, other decisions, such as AP and DL, although important, affect results significantly less. However, although that effect may be less, it can be sufficiently large to differentiate the alternatives in some instances (as in the urban Interstate highway case study).

Several opportunities exist to extend this research. Most important, this analysis used a comparative-assessment approach for two "functionally equivalent" pavement designs (as defined by consultants hired to perform this work). Future work should move from the traditional comparative approach to an integration of design and cost that would allow the cost consequences of pavement design alterations to be directly modeled.

Furthermore, multiple opportunities that could be a part of future work are available to enhance the model developed in this analysis. For one, a major limitation of this analysis is the application of its methodology to a scenario assuming that future rehabilitation activities are fixed, irrespective of future market conditions. For example, a future rehabilitation activity would likely either change or be delayed, if material prices were significantly higher than expected. The LCCA model should account for the flexibility of a decision maker to change future actions in response to future events, a current drawback of the analysis here. In addition, the scope of the analysis here focuses only on the cost to finance a roadway. This model should be expanded to include the user costs associated with a pavement decision.

## ACKNOWLEDGMENTS

This research was conducted as part of the Concrete Sustainability Hub at the Massachusetts Institute of Technology, supported by the Portland Cement Association and the Ready Mixed Concrete Research and Education Foundation. The authors are grateful to Applied Research Associates for its aid in developing the pavement designs used in the comparative pavement assessment.

#### REFERENCES

- Walls, J., and M. Smith. *Life-Cycle Cost Analysis in Pavement Design: Interim Technical Bulletin.* FHWA-SA-98-079. FHWA, U.S. Department of Transportation, Washington, D.C., 1998.
- GAO Cost Estimating and Assessment Guide—Best Practices for Developing and Managing Capital Program Costs. GAO-09-3SP. U.S. Government Accountability Office, Washington, D.C., 2009.
- Chan, A., G. Keoleian, and E. Gabler. Evaluation of Life-Cycle Cost Analysis Practices Used by the Michigan Department of Transportation. *Journal of Transportation Engineering*, Vol 134, No. 6, 2008, pp. 236–246.

 Rangaraju, P., S. Amirkhanian, and Z. Guven. Life Cycle Cost Analysis for Pavement Type Selection. Clemson University, Clemson, S.C., 2008.

Transportation Research Record 2523

- Tighe, S. Guidelines for Probabilistic Pavement Life-Cycle Cost Analysis. In *Transportation Research Record: Journal of the Transportation Research Board, No. 1769*, TRB, National Research Council, Washington, D.C., 2001, pp. 28–38.
- Odeck, J. Cost Overruns in Road Construction: What Are Their Sizes and Determinants? *Transport Policy*, Vol. 11, 2004, pp. 43–53.
- Flyvberg, B., M.K.S. Holm, and S.L. Buhl. How Common and How Large Are Cost Overruns in Transport Infrastructure Projects? *Transport Reviews*, Vol. 23, No. 1, 2003, pp. 71–88.
- Anderson, J.H. Transportation Infrastructure: Managing the Costs of Large-Dollar Highway Projects. GAO/RCED-97-47. U.S. General Accounting Office, Washington, D.C., 1997.
- 9. National Highway System Designation Act of 1995. FHWA, U.S. Department of Transportation, Washington, D.C., 1995.
- Life-Cycle Cost Analysis: Real-Cost User Manual. FHWA, U.S. Department of Transportation, Washington, D.C., 2004.
- Federal Aid Highways: Improved Guidance Could Enhance States' Use of Life-Cycle Cost Analysis in Pavement Selection. GAO-13-544. U.S. Government Accountability Office, Washington, D.C., 2013.
- Gransberg, D. D., and K. R. Molenaar. Life-Cycle Cost Award Algorithms for Design/Build Highway Pavement Projects. *Journal of Infrastructure Systems*, Vol. 10, No. 4, 2004, pp. 167–175.
- Chan, A., G. Keoleian, and E. Gabler. Evaluation of Life-Cycle Cost Analysis Practices Used by the Michigan Department of Transportation. *Journal of Transportation Engineering*, Vol. 134, No. 6, 2008, pp. 236–245.
- Khurshid, M. B., M. Irfan, and S. Labi. Comparison of Methods for Evaluating Pavement Interventions: Evaluation and Case Study. In *Transportation Research Record: Journal of the Transportation Research Board, No. 2108,* Transportation Research Board of the National Academies, Washington, D.C., 2009, pp. 25–36.
- Lee, E.-B., C. Kim, N. Ghafari, and G. Brink. Value Analysis Using Performance Attributes Matrix for Highway Rehabilitation Projects: California Interstate 80 Sacramento Case. In *Transportation Research Record: Journal of the Transportation Research Board, No. 2228, Trans*portation Research Board of the National Academies, Washington, D.C., 2011, pp. 34–43.
- Lee, E.-B., C. Kim, and J. T. Harvey. Selection of Pavement for Highway Rehabilitation Based on Life-Cycle Cost Analysis: Validation of California Interstate 710 Project, Phase 1. In *Transportation Research Record: Journal of the Transportation Research Board, No. 2227,* Transportation Research Board of the National Academies, Washington, D.C., 2011, pp. 23–32.
- Pittenger, D., D. D. Gransberg, M. Zaman, and C. Riemer. Life-Cycle Cost-Based Pavement Preservation Treatment Design. In *Transportation Research Record: Journal of the Transportation Research Board, No. 2235,* Transportation Research Board of the National Academies, Washington, D.C., 2011, pp. 28–35.
- Gschosser, F., and H. Wallbaum. Life Cycle Assessment of Representative Swiss Road Pavements for National Roads with an Accompanying Life Cycle Cost Analysis. *Environmental Science and Technology*, Vol. 47, 2013, pp. 8453–8461.
- Lee, J., T. B. Edil, C. H. Benson, and J. M. Tinjum. Building Environmentally and Economically Sustainable Transportation Infrastructure: Green Highway Rating System. *Journal of Construction Engineering* and Management, Vol. 139, No. 2, 2013, pp. 1–10.
- Salem, O., S. AbouRizk, and S. Ariaratnam. Risk-Based Life-Cycle Costing of Infrastructure Rehabilitation and Construction Alternatives. *Journal of Infrastructure Systems*, Vol. 9, No. 1, 2003, pp. 6–15.
- Huang, Y.-H., T.M. Adams, and J.A. Pincheira. Analysis of Life-Cycle Maintenance Strategies for Concrete Bridge Decks. *Journal of Bridge Engineering*, Vol. 9, No. 3, 2004, pp. 250–258.
- 22. Whiteley, L., S.L. Tighe, and Z. Zhang. Incorporating Variability into Pavement Performance Models and Life-Cycle Cost Analysis for Performance-Based Specification Pay Factors. In *Transportation Research Record: Journal of the Transportation Research Board*, *No. 1940*, Transportation Research Board of the National Academies, Washington, D.C., 2006, pp. 13–20.
- Guo, T., T. Liu, and A. Q. Li. Pavement Rehabilitation Strategy Selection for Steel Suspension Bridges Based on Probabilistic Life-Cycle Cost

Analysis. Journal of Performance of Constructed Facilities, Vol. 26, No. 1, 2012, pp. 76-83.

- 24. Harvey, J. T., A. Rezaei, and C. Lee. Probabilistic Approach to Life-Cycle Cost Analysis of Preventive Maintenance Strategies on Flexible Pavements. In *Transportation Research Record: Journal of the Transportation Research Board, No. 2292,* Transportation Research Board of the National Academies, Washington, D.C., 2012, pp. 61–72.
- 25. Pittenger, D., D. D. Gransberg, M. Zaman, and C. Riemer. Stochastic Life-Cycle Cost Analysis for Pavement Preservation Treatments. In *Transportation Research Record: Journal of the Transportation Research Board, No. 2292,* Transportation Research Board of the National Academies, Washington, D.C., 2012, pp. 45–51.
- 26. Swei, O., J. Gregory, and R. Kirchain. Probabilistic Characterization of Uncertain Inputs in the Life-Cycle Cost Analysis of Pavements. In *Transportation Research Record: Journal of the Transportation Research Board, No. 2366*, Transportation Research Board of the National Academies, Washington, D.C., 2013, pp. 71–77.
- Vadakpat, G., S. Stoffels, and K. Dixon. Road User Cost Models for Network-Level Pavement Management. In *Transportation Research Record: Journal of the Transportation Research Board, No. 1699*, TRB, National Research Council, Washington, D.C., 2000, pp. 49–57.

- Temple, W. H., Z. Zhang, J. Lambert, and K. M. Zeringue. Agency Process for Alternative Design and Alternate Bid of Pavements. In *Transportation Research Record: Journal of the Transportation Research Board, No. 1900,* Transportation Research Board of the National Academies, Washington, D.C., 2004, pp. 122–131.
- Lee, D. B., Jr. Fundamentals of Life-Cycle Cost Analysis. In *Transportation Research Record: Journal of the Transportation Research Board, No. 1812*, Transportation Research Board of the National Academies, Washington, D.C., 2002, pp. 203–210.
- Stamatiadis, N., A. Kirk, D. Hartman, and J. Pigman. Practical Solution Concepts for Planning and Designing Roadways. *Journal of Transportation Engineering*, Vol. 136, 2010, pp. 291–297.
- 31. Swei, O., X. Xu, A. Noshadravan, M. Wildnauer, J. Gregory, R. Kirchain, J. Mallela, B. Bhattacharya, and M. I. Darter. *Supplementary Information for Comparative Pavement Life Cycle Assessment and Life Cycle Cost Analysis: Version 1.* Concrete Sustainability Hub, Massachusetts Institute of Technology, 2014. http://cshub.mit.edu/sites/default/files /documents/LCA\_LCCA\_DATA\_SCENARIOS\_v2.pdf.

The Standing Committee on Pavement Management Systems peer-reviewed this paper.